

Agenda

- 1. Title IX Introduction
- 2. Triage & Case Management:
 - Definitions & Roles
 - Reports v. Formal Complaints
 - Decision Points
- 3. Resolution Options:
 - Formal Complaint Dismissals
 - Informal Resolutions
 - Formal Grievance Process

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- 4. Threat Assessment Tools & Emergency Removals
 - Warning Signs
 - Predatory Behaviors
 - Sexual Violence, IPV & Stalking Cases
- 5. Investigation & Adjudication Transition
 - Logistics & Coordination
- 6. Documentation & Record Keeping

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Definition of "Other Inappropriate Sexual Conduct" Conduct on the basis of sex that does not meet the definition of "sexual harassment" (under the Model Policy), but is

- Verbal conduct (including through electronic means), unwanted statements of a sexual nature intentionally stated to a person or group of people, that are objectively offensive to a reasonable person and also so <u>severe or</u> <u>pervasive</u> that it created a Hostile Environment, as defined in the Model Policy.
- 2. Physical conduct...

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Definition of "Other Inappropriate Sexual Conduct" (Cont.)

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Possible Examples (depending on facts):

- Unwelcome sexual advances (including explicit or implicit proposition(s) of sexual contact or activity);
- Requests for sexual favors (including overt or subtle pressure);
- Gratuitous comments about an individual's sexual activities or speculation about an individual's sexual experiences;
- Gratuitous comments, jokes, questions, anecdotes or remarks of a sexual nature about clothing or bodies;
- Persistent, unwanted sexual or romantic attention;
- Exposure to sexually suggestive visual displays such as photographs, graffiti, posters, calendars or other materials;
- Deliberate, repeated humiliation or intimidation;
- Unwelcome intentional touching of a sexual nature; or
- Deliberate physical interference with or restriction of movement.

Source: UT System Model Policy for Sexual Misconduct (2020)

"Education program or activity" under Title IX Includes <u>locations</u>, <u>events</u>, <u>or</u> <u>circumstances</u> over which the institution exercises **substantial control** over both the respondent and the context in which the alleged sexual harassment occurs, and also includes <u>any building owned or</u> <u>controlled by a student organization</u> that is officially recognized by the institution.

 Example of a "building owned or controlled by a student organization": Fraternity or sorority house that is occupied by students of the organization, and the student organization is a recognized organization with the institution.

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Source: Title IX Regulations (2020)

Key Pillars: Title IX Processes

Title IX processes should focus on impartiality, respect, fairness, & equity for all of the participants:

> Complainants Respondents Witnesses Third-party Reporters

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Principles for Title IX Process





"Reasonable Person" Standard







Definition of "Sex Discrimination" Occurs when an individual is <u>treated less</u> <u>favorably</u> on the basis of that person's <u>sex</u> (including gender), which may also include on the basis of sexual orientation, gender identity, or expression, pregnancy or pregnancy-related condition, or a sex stereotype.

Sexual harassment, as defined in the Model Policy, is a form of sex discrimination.

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Definition of "Sexual Assault" under Clery/VAWA

For the purposes of this definition under Clery/VAWA, *Consent* means: Voluntary, positive agreement between the participants to engage in specific sexual activity.

An offense that meets the definition of Rape, Fondling, Incest, or Statutory Rape:

- **Rape:** The penetration, no matter how slight, of the vagina or anus with any body part or object, or oral penetration by a sex organ of another person, without the consent of the victim.
- **Fondling:** The touching of the private body parts of another person for the purpose of sexual gratification, without the consent of the victim, including instances where the victim is incapable of giving consent because of his/her age or because of his/her temporary or permanent mental incapacity.
- *Incest:* Sexual intercourse between persons who are related to each other within the degrees wherein marriage is prohibited by law.
- **Statutory Rape:** Sexual intercourse with a person who is under the statutory age of consent.

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Source: UT System Model Policy for Sexual Misconduct (2020)

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Definition of "Dating Violence" under Clery/VAWA Violence committed by a person who is or has been in a social relationship of a romantic or intimate nature with the victim. The existence of such a relationship shall be determined based on the consideration of the following factors:

- The length of the relationship;
- The type of relationship; and
- The **frequency** of interaction between the persons involved in the relationship.

Dating violence includes, but is not limited to, sexual or physical abuse or the threat of such abuse. It does not include acts covered under the definition of Domestic Violence.

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Definition of "Domestic Violence" under Clery/VAWA

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A felony or misdemeanor crime of violence committed:

- By a current or former spouse or intimate partner of the victim;
- By a person with whom the victim shares a child in common;
- By a person who is cohabitating with or has cohabitated with the victim as a spouse or intimate partner;
- By a person similarly situated to a spouse of the victim under the domestic or family violence laws of the jurisdiction in which the crime of violence occurred; or
- By any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws of the jurisdiction in which the crime of violence occurred.

Source: UT System Model Policy for Sexual Misconduct (2020)

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Definition of "Stalking" under Clery/VAWA Engaging in a course of conduct directed at a specific person that would cause a reasonable person to fear for his or her safety or the safety of others, or suffer substantial emotional distress.

For the purposes of this definition:

- **Course of conduct** means two or more acts, including, but not limited to, acts in which the stalker directly, indirectly, or through third parties, by any action, method, device, or means, follows, monitors, observes, surveils, threatens, or communicates to or about a person, or interferes with a person's property.
- Reasonable person means a reasonable person under similar circumstances and with similar identities to the victim.
- Substantial emotional distress means significant mental suffering or anguish that may, but does not necessarily, require medical or other professional treatment or counseling.

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First Amendment Rights: Free Speech & Academic Freedom

Constitutionally protected expression cannot be considered Sexual Misconduct (e.g. "sexual harassment," "other inappropriate sexual conduct") under the institution's Sexual Misconduct policy.

Note: Neither party may be restricted from discussing allegations or from gathering evidence in a grievance process.



Retaliation Prohibited under Title IX

No institution or other person may intimidate, threaten, coerce, or discriminate against any individual for the purpose of *interfering with* any right or privilege secured by Title IX; or *because* an individual has made a report or formal complaint, testified, assisted, or participated or refused to participate in any manner in an investigation, proceeding, or hearing.

Definition of "Retaliation" Any **adverse action** (including, but is not limited to, intimidation, threats, coercion, harassment, or discrimination) taken against someone <u>because</u> the individual has made a report or filed a Formal Complaint; or who has supported or provided information in connection with a report or a Formal Complaint; participated or refused to participate in a Grievance Process under this Policy; or engaged in other legally protected activities.

Note: Any person who retaliates against (a) anyone filing a report of Sexual Misconduct or Formal Complaint, (b) the parties or any other participants (including any witnesses or any University employee) in a Grievance Process relating to a Formal Complaint, (c) any person who refuses to participate in a Grievance Process, or (d) any person who under this Policy opposed any unlawful practice, is subject to disciplinary action up to and including dismissal or separation from the University.

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Source: UT System Model Policy for Sexual Misconduct (2020)

Definition of "False Information & False Complaints"

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Any person, who in bad faith, knowingly files a false complaint under this Policy or provides materially false information is subject to disciplinary action up to and including dismissal or separation from the University.

Note: A determination that a Respondent is not responsible for allegations of Sexual Misconduct does not imply a report, Formal Complaint, or information provided was false. Similarly, a determination that a Respondent is responsible for a policy violation does not imply that a Respondent's statements disclaiming responsibility were false.

Source: UT System Model Policy for Sexual Misconduct (2020)



Responsible Employee Reporting Requirements

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Under the institution's Sexual Misconduct Policy, **Responsible Employees** have a duty to report incidents and information reasonably believed to be sexual misconduct (prohibited conduct defined) under the Policy.

All employees are Responsible Employees (except Confidential Employees). Responsible Employees include <u>all</u> administrators, faculty, and staff.

Responsible Employees must report all known information concerning an alleged incident of sexual misconduct to the **Title IX Coordinator**.

Source: UT System Model Policy for Sexual Misconduct (2020)

Definition of "Failure to Report"

Employees

for Responsible

Under state law, if a Responsible Employee knowingly fails to report all information concerning an incident the employee reasonably believes constitutes stalking, dating violence, sexual assault, or sexual harassment committed by or against a student or employee at the time of the incident, the <u>employee is subject to</u> disciplinary action, including termination.

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Source: UT System Model Policy for Sexual Misconduct (2020)



Operational Roles, Delegations, & Structure?

Title IX Coordinator	Title IX Deputies	Case Mgt Coordinators	Investigators	Advisors provided by the Institution
Informal Resolution Facilitators	Appellate Role for Formal Complaint Dismissals	Threat Assessment Personnel	Decision-Makers for Emergency Removals	Adjudication Transition Coordinators
Hearing Officers	University Representative Role at Hearings	Appellate Role for Policy Violation Determinations	Legal Affairs Support	Others ???
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- Documentation Checklists & Forms
- Intake & Initial Assessments
- Case Management Timelines & Decisions
- Contact & Communications
- Notices, Letters, Dismissals, & Reports
- Data Systems for Electronic & Hard Copy Records

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A **Report** to the Title IX Coordinator (TIXC)

TIXC must promptly contact the **complainant** to discuss the availability of <u>supportive measures</u> (with or without a formal complaint), consider the <u>wishes of the complainant</u>, and explain the process for <u>filing a formal complaint</u>.

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Type of Concern	Action
Non-emergency behavioral or wellness issues(s)	Refer to Behavior Intervention Team (BIT) or campus equivalent
Immediate safety concerns (emergencies) or welfare check required	Report immediately to 911
Clery reportable crimes that meet Clery geography requirements and/or timely warning requirements	<u>Timely Warnings</u> : Report immediately to campus law enforcement <u>Clery Crime Reporting</u> : Report to the campus Clery Manager
Alleged abuse and/or neglect of minors	Report immediately to Dept. of Family & Protective Services (DFPS): 800-252-5400
Alleged conduct could violate other institutional policies	Refer to the appropriate office(s) who oversees the applicable policies











Mandatory Formal Complaint Dismissals under Title IX **Mandatory Dismissals** are required when the **definitional** <u>or</u> **any** element of the **jurisdictional** framework under Title IX <u>is not met</u>:

- Conduct alleged constitutes "sexual harassment" under the regulations;
- Conduct alleged occurs in the institution's "education program or activity";
- Conduct alleged occurs against a person
 "in the United States"; or
- Complainant is participating in or attempting to participate in the "education program or activity" of the institution.

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Informal Resolutions (Cont.)

- 2. <u>Not permitted</u> as a resolution option "under Title IX" when an **employee respondent** is alleged of "sexual harassment" by a **student complainant**.
- 3. Examples of other non-applicable reasons* due to seriousness and/or pattern of allegations:
 - Sexual Harassment cases
 - Sexual Violence cases
 - o Dating or Domestic Violence cases
 - o Stalking cases
 - The same respondent has previous informal resolution agreements

* Check the institution's Sexual Misconduct Policy for specific provisions

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Most Critical Warning Signs 1. Direct communicated threat? 7. The specific target has been described negatively in writing by 2. Plans, tools, weapons, and/or the person of concern? materials to carry out physical "Leakage" concerning a potential harm? 8. action plan? 3. Harbors violence fantasies? 9. Current suicidal thoughts, 4 A timeframe or action plan ideations, and/or plan to die? created? 10. Talks about being persecuted or Fixations and/or focused on a 5. treated unjustly? specific target? 11. Engaged in "last acts" behaviors? Grudges or resentments? 6. Confused, odd, or troubling 12. thoughts; may hear voices or see Purpose: Understand, contextualize, assess, things that are not there? examine, qualify... macro-analysis... What is the level of concern/threat? THE UNIVERSITY of TEXAS SYSTEM 63 Source: SIVRA-35, NaBITA www.UTSYSTEM.EDU

Transient Threat	Substantive Threat		
Statements that do not express a lasting intent to harm themselves or someone else.	threat to harm themselves or someone else.		
Figure of speech or short-term feelings.	Impulsive, reactive, emotional. Impaired emotional recognition. Exhibits lack of control.	Long-term feelings established. Desire to harm self or others extends beyond an immediate incident or argument.	









Definition of "Intimidation"

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Unlawfully placing another person in <u>reasonable fear of</u> <u>bodily harm</u> through the use of <u>threatening words and/or</u> <u>conduct</u>, but without displaying a weapon or actual physical force.

Source: UT System Model Policy for Sexual Misconduct (2020) 69

Definition of "Coercion"

Use of <u>pressure</u> to compel another person to initiate or continue a sexual activity against the person's will.

Examples: psychological/emotional pressure, physical or emotional threats, intimidation, manipulation, or blackmail.

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Has the RP:

- Prevented you from talking to others such as family or friends?
- Listened to your private phone calls or read your email?
- Acted jealous?
- Humiliated you at home or in public?
- Broken your personal belongings?
- Behaved violently or aggressively in public?
- Been arrested in the past for violence?

THE UNIVERSITY of TEXAS SYSTEM POURTEEN INSTITUTIONS. UNLIMITED POSSIBILITY WWW.UTSYSTEM.EDU Assessing Danger Example Questions

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Assessing Lethality Example Questions	 Has the RP: Have access to a weapon, and/or threatened to use a weapon? Threatened to harm or kidnap your children? Threatened to kill you, themselves, or others? Harmed your pet(s)? Been abusing alcohol or drugs? Stalked or followed you? Forced you or your children to flee in the past?
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Emergency Removals

- 1. Individualized safety & risk analysis: Determines that <u>immediate threat</u> to the physical health & safety of any student or other individual arising from the allegations justifies the respondent's removal from the education program or activity.
 - Notice & opportunity to challenge the decision immediately following the removal.
 - Rights under ADA & Section 504 still apply.
- 2. <u>Doesn't preclude</u> an institution from placing nonstudent employee respondents on **administrative leave** during the pendency of the grievance process.

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Access to Evidence

Equal opportunity to both parties (& the advisors) to **inspect** & **review any evidence obtained** that is <u>directly related to the</u> <u>allegations</u> in the formal complaint.

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Access to the Completed Investigation Report Send each party (& the advisors*) the completed investigation report:

- At least 10 days prior to the scheduled hearing
 - Why? Opportunity for the parties to inspect, review, & respond to the investigation report (at the hearing)
- A copy of the investigation report to the TIXC and hearing officer assigned.

* Advisor of choice; or the provided advisor by the institution (If applicable)

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